North Carolina National Register Advisory Committee Minutes October 14, 2010

The North Carolina National Register Advisory Committee (NRAC) met on October 14, 2010, in the conference room on the third floor of the Archives and History/State Library Building, 109 East Jones Street, in downtown Raleigh. Committee members in attendance were: Mr. B. Perry Morrison Jr., chairman, Mrs. Millie Barbee, Mr. David R. Black, Dr. Jerry Cashion, Ms. Wendy Grady, Mr. John Larson, Ms. Jo Ramsay Leimenstoll, Mr. Glenn Perkins, Mr. Kenneth W. Robinson, and Mrs. Barbara B. Snowden. Committee members who were absent were Dr. Mary Lynn Bryan and Dr. Tony Boudreaux.

State Historic Preservation Office (HPO) staff members present were: Jeffrey J. Crow, state historic preservation officer; Peter Sandbeck, deputy state historic preservation officer; Claudia Brown, Survey and National Register Branch supervisor; Ann Swallow, National Register coordinator; Jannette Coleridge-Taylor, National Register assistant; Chandrea Burch, file and photography clerk; Anna Grantham, assistant file and photography clerk; Scott Power, Eastern Office supervisor; Becca Johnson, preservation specialist, Western Office; Paul Fomberg, senior restoration specialist; Tim Simmons, senior preservation architect; Lucy Pittman, program assistant; and Justin Kockritz, environmental review specialist.

Visitors in attendance included David Brook, director of the Division of Historical Resources; Steve Claggett and Lea Abbott, Office of State Archaeology (OSA); Martha Hobbs, Raleigh Historic Districts Commission; Leslie Bell and Chris Gibbons of the Brunswick County Planning Department; Millicent Collins, Robeson County; Edgecombe Community College students Brooke Bissette and Maggie Gregg; consultants Jeroen van den Hurk, Jennifer M. Mitchell, Dan Pezzoni, David Taylor, Ellen Turco, and Heather M. Wagner; and Sylvia Bard, Alice Brily, Elizabeth S. Kemp, Tommy Perry, Chip Ritch, Rex Todd, and Morris Wellons, all citizens associated with various properties on the agenda.

Mr. Morrison called the meeting to order at 10:04 a.m. with welcoming comments. After recognizing new members Mrs. Millie Barbee and Ms. Wendy Grady, he asked all of the members to introduce themselves. After introductions were made, Mr. Morrison reminded everyone in the room to turn off their cell phones and then asked for a motion to approve the minutes of the June 10, 2010, meeting. Dr. Cashion moved for approval, Mrs. Snowden seconded the motion, and all voted for it.

Mr. Morrison called on Dr. Crow, who began his report with comments on the state budget. He reported that Governor Perdue has asked all agencies to submit projections of five, ten, and fifteen percent reductions, which for the Department of Cultural Resources (DCR) would be very painful because its budget is only \$71 million after years of cuts that have left very few operating funds. He said that he expects the five percent cut to go into effect before the General Assembly session begins in late January. He added that federal funding is an advantage for the HPO but it helps only so much and that wherever possible, positions will be converted to receipts funding as necessary.

Dr. Crow then reported on several positive developments. He announced that the rehabilitation of the building in the Oteen Veterans Administration Hospital Historic District in Asheville

(Building 13, known among HPO staff simply as Oteen) is scheduled for completion in the next couple of months for occupancy by the DCR Western Office, which will include a new records center. The building will stand in stark contrast to its almost identical but deteriorated twin next door, which is still owned by the Veterans Administration and is scheduled for demolition. In New Bern, the Tryon Palace History Center will have its official opening in the coming week. Also in the eastern region of the state, the Underwater Archaeology Unit has been diving on the *Queen Anne's Revenge* thanks to \$50,000 that Secretary Carlisle allocated from lapsed salaries. The excavation, which is scheduled for completion in 2013, continues to yield artifacts. He said that East Carolina University has provided free lab space for several years, but they do not have enough room for the cannons and other large artifacts yet to be brought to the surface.

Dr. Crow concluded by reporting that the feasibility study requested by the General Assembly on the development of the Endor Iron Furnace in Lee County as a State Historic Site is nearing completion. He said that the lowest bid for stabilization of the furnace came in at twice the \$200,000 pledged by the Railroad House Historical Society and that unintended damage to archaeological resources occurred during recent tree removal to clean up the site.

Mr. Morrison then asked for a report from Peter Sandbeck, who began by announcing that tax credit projects are continuing despite the poor overall economy and that the associated application fee revenue may be used to cover a limited number of positions currently funded with state appropriations if they are eliminated through budget cuts. He added that the increase in federal funding over the last couple of years has allowed the HPO to award more grants to Certified Local Governments and he hopes that this funding will remain level or cut only one or two percent. Mr. Sandbeck also announced that the HPO was allowed to fill two key positions and proceeded to introduce Rob Crawford, the new local commissions and Certified Local Governments coordinator, and Justin Kockritz, the new environmental review specialist.

Mr. Sandbeck recounted recent developments concerning Raleigh's Union Square. When Governor Perdue initiated a plan for the North Carolina Nurserymen Association to donate plantings for the Capitol grounds, which she believed had become bare and neglected, DCR was not notified, but Secretary Carlisle became aware of the project when installation of the new plantings began last weekend. She immediately investigated the appropriate review process for State Capitol projects and determined that the situation demonstrated the need for a comprehensive plan of oversight for both the building and the grounds. Secretary Carlisle recommended that DCR and the Department of Administration develop a memorandum of agreement to address the landscaping and site as well as the building, for which DCR already has responsibility. Mr. Sandbeck concluded by noting that the North Carolina Historical Commission ultimately would be involved in the execution of the memorandum of agreement and he hopes that it would lead to development of both a preservation plan and a landscape plan for Union Square.

Dr. Crow asked state archaeologist Steve Claggett to report on a discovery made during the Capitol planting project. Mr. Claggett said that the landscaping crew found a perfectly intact nineteenth-century stoneware ink bottle by Denby Pottery of England near a window of the Governor's office. He added that there was good interaction between the landscapers and the prison trustees doing the work.

Lea Abbott, National Register coordinator for OSA, made a brief report on the development of language to acknowledge potential archaeological significance of properties nominated to the National Register under criteria other than Criterion D, as requested by the NRAC during their February 2010 meeting. He said that proposed language had been drafted jointly by HPO and OSA staff, sent to the National Park Service for review, and revised to reflect Park Service comments. He explained that certain words and phrases would change depending on a given property and that Ann Swallow would confer with OSA staff on each nomination. Mr. Black and Mr. Larson both said that they would like the standard language to cite any archaeological resources that have been identified at a nominated property. Mr. Larson added his appreciation for staff efforts, saying the language meets the committee's request. Mr. Perkins asked where the language would appear in a nomination, to which Ms. Swallow replied that it would appear at the end of section 7, the description.

Mr. Morrison asked Claudia Brown to begin the presentation of nominations with properties in the central and southeastern regions of the state (see attached agenda). Regarding the first two nominations to be presented, for Alamance County properties, Dr. Cashion, Ms. Leimenstoll, and Mr. Perkins recused themselves due to their associations with Preservation North Carolina, which has a financial interest in both properties. Mr. Morrison noted that there would still be a quorum in the absence of the three committee members. After they left the room, Ms. Brown presented the two Alamance County properties.

Mr. Morrison asked for comments when Ms. Brown completed her presentation. Regarding Durham Hosiery Mill No. 15, Mr. Black said that the roof system is a bow truss rather than a barrel vault as stated in the nomination and that the vertical members along the exterior walls should be identified not as pilasters but as columns because they are load-bearing. He added that Southern Railway did not succeed the North Carolina Railroad as the owners of the line adjacent to the mill and instead has an operating agreement with the NCRR. Ms. Brown said that the appropriate corrections would be made to the nomination. Mr. Morrison asked about the effect on the nomination of the ongoing rehabilitation of the mill. Ms. Swallow explained that the building had been altered by the application of a brick veneer and that the rehabilitation project entailed the removal of the veneer so that the mill would have sufficient integrity for National Register eligibility. As long as the fenestration is clearly evident, the mill meets the criteria despite the fact that the concrete block infill of the windows, revealed by removal of the veneer, has not yet been removed. Mr. Larson asked if the veneer was applied to create a uniform façade when the 1966 addition was built, to which Ms. Swallow replied that this likely was the case and added that the 1966 wing is not a contributing element because it is less than fifty years old. Mr. Black moved for approval of the two Alamance County nominations, Mr. Larson seconded the motion, and it passed unanimously.

After Dr. Cashion, Ms. Leimenstoll, and Mr. Perkins returned to the room, Ms. Brown presented six more nominations for properties in the central and southeast regions of the state (see attached agenda). Regarding the 1948 court case referred to in the nomination for the Capital Heights Historic District, Mr. Black said that the covenants regarding the race of occupants could not have been enforced as late as 1971, the prescribed year of their expiration. Mr. Perkins made a motion to approve the six nominations, Ms. Leimenstoll seconded, and all voted for it.

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Ann Swallow presented eight nominations for properties in the central and southeastern regions of the state (see attached agenda). Ms. Leimenstoll began the ensuing discussion by expressing concern about two recent alterations to the Harwell Hamilton and Jean Bangs Harris House and Office: the replacement of the translucent glass of the large windows of the studio and the replacement of the original exterior stucco with synthetic stucco. Ms. Swallow acknowledged that the replacement of the glass certainly is a loss of integrity, but it is not so great a loss that the design of the building is no longer understood. Also, the current owner of the building, who uses it as the office of his architectural practice, was a friend of Harris and did his best to match the look of the original stucco. She added that Harris experimented with the construction of his house and studio and that it is unlikely that he meant the building to last through the ages, as indicated by his application of stucco to chicken wire which was not durable and had to be replaced. She said that the design is mostly about the building's spaces, which remain unaltered.

Dr. Crow asked about the criteria under which the Longview Gardens Historic District was nominated. Ms. Swallow replied that it was nominated under Criterion C for its architecture and for its landscape design by Charles Gillette; it also was nominated under Criterion A in the area of community planning and development as the largest suburban development of the late 1930s and for its later, post-World War II development. Dr. Crow asked if any thought had been given to Clarence Poe's association with the development. Ms. Swallow said that Poe's house is outside the boundaries of the district. Mrs. Snowden asked why the district could not be nominated under Criterion B for association with Poe because much of it had been used by Poe as an experimental farm. Ms. Swallow replied that it would be more appropriate to nominate Poe's house, in part because evidence of the farm was lost with the development of the subdivision. Mr. Morrison asked if the Raleigh Country Club golf course is part of the nomination. Ms. Swallow affirmed that the course is included but further research is needed to determine if the design is of such importance that it should be a basis of the significance claim for the district.

There being no further discussion of the eight nominations presented by Ms. Swallow, Mr. Morrison asked for a motion. Mrs. Barbee moved approval of all eight nominations and Mr. Black seconded the motion, which passed unanimously.

Scott Power presented a nomination for the Halifax Historic District in Halifax County. At the conclusion of the presentation, Mr. Larson asked if a statement regarding potential archaeological significance should be part of the nomination. Ms. Swallow explained that the new protocol calls for OSA review of first drafts received as of today, but she would add it to this nomination as there is no doubt the statement is merited. Following a motion made by Ms. Leimenstoll and seconded by Dr. Cashion, all voted to approve the nomination for the Halifax Historic District.

Becca Johnson presented three nominations for properties in the western region of the state (see attached agenda). Ms. Grady said that the percentage of noncontributing resources in the three districts seems high and asked if the ratio of contributing to noncontributing resources meets National Register guidelines. Ms. Johnson replied that the numbers are misleading because many of the noncontributing resources are subsidiary buildings such as garages. Regarding the Spreadout Historic District, Mr. Larson asked why the boundary is drawn to include a noncontributing resource (number 75) at an edge. Ms. Swallow said that she is not certain but suspects that it is an altered historic building on a prominent site that is not easily drawn out of the

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district. Mr. Larson moved for approval of the three nominations and Mr. Robinson seconded the motion, which passed unanimously.

When the committee reconvened at 12:45 p.m. following a recess for lunch, Scott Power introduced David Taylor of Taylor and Taylor Associates, the consultant who recently completed an architectural survey update of Greenville. Mr. Taylor presented three individual properties and six districts in Greenville for placement on the Study List (see attached agenda). During the presentation, Mr. Black commented that several of the districts appear to have a preponderance of houses built in the 1970s. Mr. Power responded that local tax records indicate that very few of the houses post-date 1965. Mr. Taylor added that the 1950s to 1960s neighborhoods retain very good integrity, in part due to their brick exteriors. At the conclusion of the presentation, Ms. Leimenstoll moved for placement of all of the Greenville properties on the Study List. Mrs. Snowden seconded the motion, which passed unanimously.

Claudia Brown then introduced Dan Pezzoni of Landmark Preservation Associates, the firm that recently completed the comprehensive architectural survey of Brunswick County, including a survey update of Southport. Mr. Pezzoni acknowledged Mr. Leslie Bell, head of the Brunswick County planning department, and Mr. Chris Gibbons, a member of the county planning staff, who were in the audience, before presenting twenty-six individual properties, one historic district, and an expansion of the Southport Historic District for placement on the Study List (see attached agenda). When Mr. Pezzoni concluded, Mr. Black asked why the coastal cottage shown in the county overview at the beginning of the presentation was not among the properties proposed for the Study List. Mr. Pezzoni explained that the exterior of the house has been altered and the owner was hostile, preventing Mr. Pezzoni from recording the interior. Dr. Crow commented that Mayor Willis, local elected official of Navassa, is vice-chairman of the Gulla-Geechee Commission and would be most interested in anything Mr. Pezzoni has found about Gulla-Geechee culture. Mr. Pezzoni replied that he speculates that the wooden grave markers in numerous Brunswick County cemeteries express that connection and he has recommended that the county follow up the survey with a more focused study of the cemeteries. Mr. Robinson added that Gause Landing probably possesses archaeological significance. Dr. Cashion made a motion to place all of the Brunswick County properties presented by Mr. Pezzoni on the Study List, Ms. Leimenstoll seconded the motion, and all voted for it. Mr. Larson thanked the county representatives for attending the meeting and said that their oversight of the survey is a strong statement of the county's commitment to historic preservation.

Consideration of Study List applications submitted by the public began with Scott Power's presentation of the Moses Turnage House in Pitt County. Mrs. Snowden made a motion to place the property on the Study List, Mr. Black seconded the motion, and it passed unanimously.

Becca Johnson presented five Study List applications for western properties (see attached agenda). In the course of her presentation, she explained that staff recommended approval of all except for the Ben Grant House in Cherokee County due to lack of architectural significance and loss of integrity and the Freeman Cabin in Madison County because it lacks the distinction of other log buildings identified in a recent windshield survey of the area. Mr. Morrison asked for clarification of the significance of the Thomas Jefferson Hooper Grave Shelter in Graham County. Ms. Johnson replied that it is a very rare example of a type of funerary architecture.

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Mr. Robinson requested a more detailed explanation of the negative recommendation regarding the Freeman Cabin. Ms. Johnson stated that the loss of chinking, window sash, and weatherboard siding and the construction of a more modern shed have lessened its integrity. Ms. Grady said that the building appears to be more intact than many of the mill houses at Glencoe prior to their rehabilitation and Mr. Robinson said that the cabin is worthy of study. Ann Swallow reviewed the meaning of the Study List, noting that placement on the list means that a property is worthy of further study because it appears to meet the National Register Criteria for Evaluation. Claudia Brown interjected that it would be impossible to write a nomination for the log house because there is insufficient data for preparation of the necessary architectural context due to the lack of a comprehensive survey of Madison County. Mr. Robinson replied that he remains concerned that denial would be interpreted as a determination that the building is not worthy. Ms. Brown said that the letter to the owner would explain the reason for denial. Mrs. Snowden asked if applicants who are denied for this reason ever re-submit an application after doing additional research. Ms. Brown replied that such a re-submittal occurs occasionally. Mr. Larson asked if this type of scattered resource is likely to meet the same fate as tobacco barns and if there is a way to encourage their study. Ms. Johnson replied that she has been trying to promote a comprehensive architectural survey project in Madison County. Mrs. Barbee made a motion to approve staff recommendations with encouragement of the Freeman Cabin owner to do further study. Dr. Cashion seconded the motion, which passed unanimously.

Ann Swallow presented five Study List applications for properties in the central and southeastern regions of the state (see attached agenda). Upon a motion made by Ms. Leimenstoll and seconded by Mrs. Barbee, all voted to place the properties on the Study List.

Claudia Brown presented the final four Study List applications for properties in the central and southeastern regions, noting that staff recommended approval of all except for the South Main Street Historic District in Wendell because of a lack of architectural distinction due in part to numerous alterations (see attached agenda). Ms. Leimenstoll made a motion to approve staff recommendations for the four properties and Mr. Perkins seconded the motion, which passed unanimously.

Mr. Morrison thanked the committee and staff for their work and noted that the next NRAC meeting is scheduled for February 10, 2011. There being no further business, Mr. Morrison adjourned the meeting at 2:57 p.m.

Respectfully submitted,

State Historic Preservation Officer

JJC/cp Attachments



North Carolina Department of Cultural Resources

Office of State Archaeology Stephen R. Claggett, State Archaeologist

Beverly Eaves Perdue, Governor Linda A. Carlisle, Secretary Division of Historical Resources David Brook, Director

October 14, 2010

MEMORANDUM

TO:

Chair, National Register Advisory Committee

FROM:

Lawrence Abbott, National Register Coordinator – Archaeology

RE:

Recommended Language for Archaeological Potential of a NRHP Property

Continuing conversations begun at the June, 2010, NRAC meeting, Dolores Hall, Claudia Brown, Ann Swallow, and Lawrence Abbott met June 23, 2010, to discuss the addition of language to NRHP nominations. Such language concerns the archaeological potential of a property. In July we consulted with Erika Martin Seibert with the NRHP in Washington, D.C., about a draft statement. We incorporated her comments into the following:

The structure is closely related to the surrounding environment. Archaeological remains, such as trash pits, wells, and structural remnants, which may be present may provide information valuable to the understanding and interpretation of the structure and may provide significant information about the life of the inhabitants or other important research topics. Information concerning land use patterns, economic and social status, as well as structural details, is often only evident in the archaeological record. This information may supplement or contradict other sources, such as documentary records, and may be used to answer different research questions than would be asked of one line of evidence. Therefore, archaeological remains may be an important component of the significance of the property. At this time no investigation has been done to document these remains, but it is likely that they exist and should be considered in any amendment to the documentation and during any future research regarding the property.

Please note that certain words or phrases (such as the ones in bold lettering above) might change based on the nature of the nomination in question (e.g., domestic structure, commercial/industrial structure, farmstead, urban dwelling, etc.). Decisions to add the language proposed above will be made on a case-by-case basis. The Office of State Archaeology will work with Ann Swallow in reviewing each nomination to determine those meriting inclusion of language related to archaeology.

fax 252/726-2426

NATIONAL REGISTER ADVISORY COMMITTEE MEETING Conference Room, Third Floor, Archives and History Building October 14, 2010

Final Agenda

Claudia Brown

Ann Swallow

<u>COUNTY PROPERTY/LOCATION PRESENTER</u>

NATIONAL REGISTER

SURVEY AND NATIONAL REGISTER BRANCH

Central and Southeastern Regions

Alamance Durham Hosiery Mill No. 15

Mebane

Glencoe School

Glencoe

Franklin Perry School

Louisburg vicinity

Lee East Sanford Historic District

Sanford

Rowan Eastover

Salisbury vicinity

Stanly Thomas Marcellus Denning House

Albemarle

Wake Bailey-Estes House

Wake Forest vicinity

Capitol Heights Historic District

Raleigh

Wake Battery Heights Historic District

Raleigh

Longview Gardens Historic District

Raleigh

Harwell Hamilton and Jean Bangs Harris

House and Office

Raleigh

Davie Farmington Historic District

Farmington

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Win-Mock Farm Dairy

Bermuda Run

Durham Stokesdale Historic District

Durham

Guilford Mock, Judson, Voehringer Company

Hosiery Mill Greensboro

Washington Street Historic District

High Point

Eastern Region

Halifax Halifax Historic District Scott Power

Halifax

Western Region

Buncombe Dougherty Heights Historic District

Black Mountain

South Montreat Road Historic District

Becca Johnson

Dan Pezzoni

Black Mountain

Haywood Spread Out Historic District

Waynesville

STUDY LIST

SURVEY AND NATIONAL REGISTER BRANCH

Architectural Surveys

Brunswick County Comprehensive

Architectural Survey

Pitt Greenville Survey Update David Taylor

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Eastern Region

Pitt Moses Turnage House

Farmville vicinity

Scott Power

Western Region

Cherokee Ben Grant House

Becca Johnson

Andrews

Graham Thomas Jefferson Hooper Grave Shelter

Robbinsville

Macon Old Salem Church and Cemetery

Cullasaja

Madison Freeman Cabin

Marshall vicinity

Polk Sunnydale

Tryon

Central and Southeastern Regions

Davidson Denton Historic District Ann Swallow

Denton

Mecklenburg Barringer Hotel

Charlotte

Surry Dr. Edward C. Ashby House

Mount Airy

Samuel Josiah Atkinson House

Siloam

Marion House and Marion Brothers Store

Siloam

Orange Captain John S. Pope Farm Claudia Brown

Cedar Grove

Robeson Dr. John H. Hayswood House

Lumberton

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Robeson County Agricultural Building Lumberton

Wake

South Main Street Historic District

Wendell

Brunswick County Comprehensive Architectural Survey Proposed Study List

Landmark Preservation Associates
October 14, 2010

Houses and Farms

Hickory Hall (BW234), Calabash

Winnabow Plantation (BW253), Winnabow vicinity

Best Farm Dairy (BW369), Winnabow vicinity

Lancaster-Roach House (BW370), Varnamtown

Shrub Hill Plantation (BW365), Winnabow vicinity

John and Theresa Mintz House (BW536), Shallotte vicinity

Christopher C. King House BW440), Ash vicinity

Stanland-White House (BW409), Shallotte

Swain Farm (BW371), Varnamtown

Harry and Vera Peterson Farm (BW428), Northwest vicinity

Taft Clemmons House and Store (BW372), Supply vicinity

Robert and Katie White House (BW579), Shallotte

Harry and Annie Bryant House (BW379), Supply/Varnamtown vicinity

Ivan and Muriel Bennett Farm (BW435), Exum vicinity

Windy Point (BW397), Holden Beach vicinity

Edwin and Theodocia Clemmons House (BW532), Supply vicinity

Churches and Cemeteries

New Hope Presbyterian Church (BW243), Winnabow vicinity

St. Mark A.M.E. Zion Church (BW414), Shallotte vicinity

Gause Tomb (BW405), Ocean Isle Beach vicinity

Chapel Hill Cemetery (BW415), Shallotte vicinity

Ward Cemetery (BW519), Longwood vicinity

Riley Hewett Cemetery (BW378), Supply/Varnamtown vicinity

Transportation and Infrastructure

Price Creek Beacon (BW573), Southport

Navassa Railroad Bridge (BW546), Navassa (partly in New Hanover Co.)

(former) Brunswick Electric Membership Corporation Warehouse (BW582), Shallotte

Willetts and Son Motor Sales (BW470), Bolivia

Historic Districts

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Gause Landing Historic District, Gause Landing Southport Historic District Boundary Amendments, Southport

CITY OF GREENVILLE SURVEY UPDATE SELECTED INDIVIDUAL PROPERTIES AND NEIGHBORHOODS

STUDY LIST RECOMMENDATIONS

National Register Advisory Committee Meeting October 14, 2010

Individual Properties

Greenville Fire/Rescue Drill Tower, 1942 Guy Smith Stadium, 1957 Dickinson Avenue Railroad Bridge, ca. 1930

Potential Historic Districts

Glen Arthur, ca. 1883-1940 Rock Springs, ca. 1940-1960 Lakewood Pines, ca. 1946-1965 Brookgreen, ca. 1948-1965 Colonial Heights, ca. 1953-1965 Forest Hills, ca. 1954-1965